

S.250

An act relating to law enforcement data collection and interrogation

It is hereby enacted by the General Assembly of the State of Vermont:

Sec. 1. 20 V.S.A. § 2366 is amended to read:

§ 2366. LAW ENFORCEMENT AGENCIES; FAIR AND IMPARTIAL
POLICING POLICY; ~~RACE~~ DATA COLLECTION

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(e)(1) On or before September 1, ~~2014~~ 2022, every State, county, and municipal law enforcement agency shall collect all data concerning law enforcement encounters, including roadside stop data consisting of the following:

- (A) the age, gender, and race of the driver;
- (B) the grounds for the stop;
- (C) the grounds for the search and the type of search conducted, if any;

(D) the evidence located, if any;

(E) the outcome of the stop, including whether physical force was employed or threatened during the stop, and if so, the type of force employed and whether the force resulted in bodily injury or death, and whether:

- (i) a written warning was issued;
- (ii) a citation for a civil violation was issued;

- (iii) a citation or arrest for a misdemeanor or a felony occurred; or
- (iv) no subsequent action was taken.

(2) Law enforcement agencies shall work with the Executive Director of Racial Equity, the Criminal Justice Council, and a vendor chosen by the Council with the goals of collecting uniform data, adopting uniform storage methods and periods, and ensuring that data can be analyzed. Roadside stop data, as well as reports and analysis of roadside stop data, shall be public.

(3) On or before ~~September~~ July 1, 2016 2023 and annually thereafter, law enforcement agencies shall provide all data collected by the agency, including the data collected under this subsection, to the Executive Director of Racial Equity and the vendor chosen by the Criminal Justice Council under subdivision (2) of this subsection or, in the event the vendor is unable to continue receiving data under this section, to the Council. Law enforcement agencies shall provide the data collected under this subsection in an electronic format specified by the receiving entity.

(4) The data provided pursuant to subdivision (3) of this subsection shall be posted electronically in a manner that is analyzable and accessible to the public on the receiving agency's website and clear and understandable. ~~The receiving agency shall also report the data annually to the General Assembly.~~

(5) Annually, on or before July 1, all law enforcement agencies shall report the data collected pursuant to subdivision (3) of this subsection to the

House and Senate Committees on Government Operations and on Judiciary.
The report shall detail how the data is collected, how the data is accessible,
how the data is used by the law enforcement agency, a review of the data to
determine if additional data criteria is needed, and any recommendations to
improve data collection and use.

(6) As used in this subsection, “physical force” shall refer to the force employed by a law enforcement officer to compel a person’s compliance with the officer’s instructions that constitutes a greater amount of force than handcuffing a compliant person.

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Sec. 2. 20 V.S.A. § 2370 is added to read:

§ 2370. LAW ENFORCEMENT OFFICER INFORMATION DATABASE

(a) Purpose. The purpose of this section is to create a law enforcement officer information database that catalogues potential impeachment information concerning law enforcement agency witnesses or affiants and enables a prosecutor to disclose such information consistently and appropriately under the obligations of Giglio v. United States, 405 U.S. 150 (1972), and its progeny.

(b) Database. The Vermont Criminal Justice Council shall maintain a database cataloging any potential impeachment information concerning a law enforcement officer. Potential impeachment information may include:

(1) any finding of misconduct that reflects upon the truthfulness or possible bias of the law enforcement officer, including a finding of a lack of candor during a criminal, civil, or administrative inquiry or proceeding;

(2) any past or pending criminal charge brought against the law enforcement officer;

(3) any allegation of misconduct bearing upon truthfulness, bias, or integrity that is the subject of a pending investigation;

(4) any prior findings by a judge that a law enforcement officer testified untruthfully, made a knowing false statement in writing, engaged in an unlawful search or seizure, illegally obtained a confession, or engaged in other misconduct;

(5) any misconduct finding or pending misconduct allegation that either casts a substantial doubt upon the accuracy of a law enforcement officer as a witness, including testimony, that a prosecutor intends to rely on to prove an element of any crime charged, or that might have a significant bearing on the admissibility of prosecution evidence;

(6) information that may be used to suggest that the law enforcement officer is biased for or against a defendant; or

(7) information that reflects that the law enforcement officer's ability to perceive and recall truth is impaired.

(c) Duty to report. A law enforcement agency's executive officer or designee shall report any information required to be cataloged under this section to the Council within 10 business days after discovering the information.

(d) Accessibility. The database shall be accessible to the State's Attorney of any county of this State or designee and the Attorney General of this State or designee for the purpose of complying with the disclosure obligations of Giglio v. United States, 405 U.S. 150 (1972), and its progeny. This database shall not be accessible to anyone not listed in this subsection.

(e) Confidentiality. The database, documents, materials, or other information in possession or control of the Council that are obtained by or reported to the Council under this section shall be confidential by law and privileged, shall not be subject to subpoena, and shall not be subject to discovery or admissible in evidence in any private civil action. The Council is authorized to use the database, or related documents, materials, or other information, in furtherance of the Council's official duties. Unless otherwise authorized by law, the Council shall not disclose the database or make related documents, materials, or other information public without the prior written consent of the law enforcement agency and the law enforcement officer. Neither the Council nor any person who received documents, materials, or other information shared under this section shall be required to testify in any

private civil action concerning the database or any confidential documents, materials, or information subject to this section. Nothing in the section shall exempt the Council, a State's Attorney, or the Attorney General from disclosing public records pursuant to 1 V.S.A. chapter 5, subchapter 3.

Sec. 3. 13 V.S.A. § 5585 is amended to read:

§ 5585. ELECTRONIC RECORDING OF A CUSTODIAL
INTERROGATION

(a) As used in this section:

(1) "Custodial interrogation" means any interrogation:

(A) involving questioning by a law enforcement officer that is reasonably likely to elicit an incriminating response from the subject; and

(B) in which a reasonable person in the subject's position would consider ~~himself or herself~~ the person to be in custody, starting from the moment a person should have been advised of ~~his or her~~ the person's Miranda rights and ending when the questioning has concluded.

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(b)(1) A custodial interrogation that occurs in a place of detention concerning the investigation of a felony violation of ~~chapter 53 (homicide)~~ or ~~72 (sexual assault)~~ of this title shall be electronically recorded in its entirety.

(2) In consideration of best practices, law enforcement shall strive to record simultaneously both the interrogator and the person being interrogated.

(c)(1) The following are exceptions to the recording requirement in subsection (b) of this section:

- (A) exigent circumstances;
- (B) a person's refusal to be electronically recorded;
- (C) interrogations conducted by other jurisdictions;
- (D) a reasonable belief that the person being interrogated did not commit a felony violation of ~~chapter 53 (homicide) or 72 (sexual assault)~~ of this title and, therefore, an electronic recording of the interrogation was not required;
- (E) the safety of a person or protection of ~~his or her~~ the person's identity; and
- (F) equipment malfunction.

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Sec. 4. STUDY ON DECEPTIVE AND COERCIVE METHODS OF LAW
ENFORCEMENT INTERROGATION; REPORT

(a) The Joint Legislative Justice Oversight Committee shall submit a written report studying the use of deceptive and coercive interrogation tactics employed by law enforcement in the State of Vermont. In particular, the report shall study and provide recommendations:

(1) concerning when providing false facts about evidence to a suspect during an interview conducted after the commission of a crime results in an involuntary confession or admission to the crime;

(2) regarding when confessions or admissions to crimes procured by providing a defendant with false facts should be inadmissible;

(3) concerning the appropriate age and circumstances to prohibit coercive techniques in cases involving juveniles;

(4) concerning the use of the interrogation and interviewing techniques, including the Reid Technique of Investigative Interviews and Advanced Interrogation Techniques, by law enforcement; and

(5) regarding legislation, initiatives, or programs for the General Assembly and law enforcement to consider to improve current practices.

(b) In preparation of the report, the Committee shall have the administrative, technical, and legal assistance of its selected entity, the Vermont Criminal Justice Council, the Council of State Governments, and any other stakeholders interested in assisting with the report.

Sec. 5. EFFECTIVE DATES

(a) Sec. 2 (law enforcement database) shall take effect on January 1, 2023.

(b) All other sections shall take effect on July 1, 2022.